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**EXECUTIVE OFFICE OF THE PRESIDENT**  
**OFFICE OF MANAGEMENT AND BUDGET**  
 WASHINGTON, D.C. 20503

June 20, 1985

**LEGISLATIVE REFERRAL MEMORANDUM**

SPECIAL

**TO:** Department of Defense - Werner Windus (697-1305)  
 Department of Justice - Jack Perkins (633-2113)  
 Central Intelligence Agency  
 Department of State - Bill Farrah (632-0430)  
 Office of Personnel Management - Bob Moffit (632-6516)

**SUBJECT:** S. 1301, a bill entitled the "National Security Protection Act of 1985"

The Office of Management and Budget requests the views of your agency on the above subject before advising on its relationship to the program of the President, in accordance with Circular A-19.

Please provide us with your views no later than June 24, 1985.  
 (NOTE: A hearing on this bill is scheduled for 6/27/85.)

Direct your questions to Gregory Jones (395-3454), of this office.

*[Signature]*  
 James C. Marr, for  
 Assistant Director for  
 Legislative Reference

**Enclosures**

cc: A. Donahue  
 R. Howard  
 K. Wilson  
 H. Schreiber

M. Horowitz  
 F. Fielding  
 J. Peterson

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99TH CONGRESS  
1ST SESSION

**S. 1301**

To strengthen the counterintelligence capabilities of the Department of Defense, to amend the Uniform Code of Military Justice to establish penalties for espionage in peacetime, to provide increased penalties for espionage, and for other purposes.

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**IN THE SENATE OF THE UNITED STATES**

JUNE 13 (legislative day, JUNE 3), 1985

Mr. GRAMM (for himself, Mr. GOLDWATER, Mr. THURMOND, Mr. DOLE, and Mr. HELMS) introduced the following bill; which was read twice and referred to the Committee on Armed Forces

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**A BILL**

To strengthen the counterintelligence capabilities of the Department of Defense, to amend the Uniform Code of Military Justice to establish penalties for espionage in peacetime, to provide increased penalties for espionage, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SHORT TITLE**

4 **SECTION 1.** This Act may be cited as the "National  
5 Security Protection Act of 1985".

6 **CONGRESSIONAL FINDINGS AND POLICIES**

7 **SEC. 2.** The Congress finds—

1 (1) that there have been recent cases of disclo-  
2 sures of classified information to the Soviet Union with  
3 serious consequences to the national security of the  
4 United States;

5 (2) that such treacherous actions reflect the most  
6 reprehensible conduct on the part of citizens of the  
7 United States and should be subjected to the most  
8 severe penalties;

9 (3) that an excessively large number of individuals  
10 who are members of the Armed Forces of the United  
11 States or civilian employees of the Department of De-  
12 fense presently hold clearances granting them access to  
13 classified information, and that such excessive access to  
14 classified information increases the likelihood of unau-  
15 thorized disclosure of such information to foreign gov-  
16 ernments; and

17 (4) that currently available means of technology  
18 have not been used to the fullest possible extent to un-  
19 cover ongoing cases of espionage.

20 COUNTERINTELLIGENCE CAPABILITIES OF THE

21 DEPARTMENT OF DEFENSE

22 SEC. 3. The Secretary of Defense shall submit a report  
23 to the Congress within 180 days after the date of the enact-  
24 ment of this Act on the existing capabilities of the military  
25 departments and the Office of the Secretary of Defense to  
26 conduct counterintelligence operations. The Secretary shall

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1 include in such report a description of any changes to existing  
2 capabilities which the Secretary proposes to implement in  
3 order to enhance counterintelligence operational capability in  
4 the Department of Defense. The Secretary shall also state in  
5 such report whether the Secretary regards the resources  
6 available to him for the purpose of conducting counterintelli-  
7 gence operations as adequate. In the event the Secretary de-  
8 termines that additional resources are necessary, he shall  
9 identify the type and amount of such additional resources re-  
10 quired to meet counterintelligence requirements.

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#### SECURITY CLEARANCES

11  
12 SEC. 4. The Secretary of Defense shall submit a report  
13 to the Congress not later than 180 days after the date of the  
14 enactment of this Act on plans of the Secretary for a reduc-  
15 tion in the number of members of the Armed Forces of the  
16 United States and civilian employees of the Department of  
17 Defense who hold clearances granting them access to classi-  
18 fied information. The Secretary shall include in such report a  
19 schedule for the appropriate implementation of such a plan.

#### AMENDMENTS TO THE UNIFORM CODE OF MILITARY

#### JUSTICE

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20  
21  
22 SEC. 5. (a) Chapter 47 of title 10, United States Code,  
23 is amended by inserting after section 906 the following new  
24 section:

1 "§ 906a. Art. 106a. Espionage in time of peace

2 "Any person subject to this chapter who at any time,  
3 with intent or reason to believe that it is to be used to the  
4 injury of the United States or to the advantage of a foreign  
5 nation, communicates, delivers, or transmits, or attempts to  
6 communicate, deliver, or transmit, to any foreign govern-  
7 ment, or to any faction or party or military or naval force  
8 within a foreign country, whether recognized or unrecognized  
9 by the United States, or to any representative, officer, agent,  
10 employee, subject, or citizen thereof, either directly or indi-  
11 rectly, any document, writing, code book, signal book,  
12 sketch, photograph, photographic negative, blueprint, plan,  
13 map, model, note, instrument, appliance, or information relat-  
14 ing to the national defense, shall be tried by a general court-  
15 martial and on conviction shall be punished by death or by  
16 imprisonment for any term of years or for life, except that if  
17 the foreign government is the Government of the Soviet  
18 Union or any other Communist country (as previously deter-  
19 mined and publicly proclaimed by the President), such person  
20 shall upon conviction be punished by death or mandatory life  
21 imprisonment."

22 (b) The table of sections at the beginning of subchapter  
23 X of such chapter is amended by inserting after the item  
24 relating to section 906 the following new item:

"§ 906a. Art. 106a. Espionage in time of peace."

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**1 POLYGRAPH EXAMINATIONS FOR COUNTERINTELLIGENCE**

**2 SEC. 6. (a) The Secretary of Defense shall require poly-**  
**3 graph examinations to assist in determining the initial eligi-**  
**4 bility of persons to have access to sensitive compartmented**  
**5 information and shall aperiodically thereafter use such exami-**  
**6 nations to assist in determining the continued eligibility of**  
**7 such persons to have access to sensitive compartmented**  
**8 information.**

**9 (b) The Secretary of Defense may require polygraph ex-**  
**10 aminations to assist in determining the initial eligibility of**  
**11 persons to have access to classified information other than**  
**12 sensitive compartmented information and may use such ex-**  
**13 aminations aperiodically thereafter to assist in determining**  
**14 the continued eligibility of such persons to have access to**  
**15 such classified information.**

**16 (c) The results of polygraph examinations shall not be**  
**17 used as the sole basis for denying eligibility for clearance or**  
**18 access to any classified information.**

**19 (d) Individuals who refuse to submit to polygraph ex-**  
**20 aminations conducted pursuant to the authority of this section**  
**21 may be denied clearance or access to classified information,**  
**22 or, if clearance or access has already been granted, may have**  
**23 their clearance or access withdrawn.**

**24 (e) The polygraph examinations authorized or required**  
**25 by this section shall be restricted to relevant issue questions**

1 which are intended to elicit an indication of whether a person  
2 has or plans to make unauthorized disclosure of classified in-  
3 formation, or to take any other action which would violate  
4 the espionage laws of the United States.

5 (f) The Secretary of Defense shall report to the Con-  
6 gress not later than 180 days after the date of the enactment  
7 of this Act on plans developed by the Secretary to implement  
8 this section.

9 AMENDMENTS TO FEDERAL ESPIONAGE LAW

10 SEC. 7. Section 794 of title 18, United States Code, is  
11 amended by adding at the end thereof the following new sub-  
12 section:

13 "(d) The death penalty for subsection (a) of this section  
14 may only be adjudged if the jury, or if there is no jury, the  
15 court, finds beyond a reasonable doubt, that the foreign gov-  
16 ernment involved is the Soviet Union or any other Commu-  
17 nist country (as previously determined and publicly pro-  
18 claimed by the President) and that the document, writing,  
19 code book, signal book, sketch, photograph, photographic  
20 negative, blueprint, plan, map, model, note, instrument, ap-  
21 pliance, or information involved is classified.

22 "(e) The death penalty for subsection (b) of this section  
23 may only be adjudged if the jury, or if there is no jury, the  
24 court, finds beyond a reasonable doubt, that the foreign gov-  
25 ernment involved is the Soviet Union, any other Communist  
26 country (as previously determined and publicly proclaimed by



1 the President), or an enemy of the United States and that the  
2 document, writing, code book, signal book, sketch, photo-  
3 graph, photographic negative, blueprint, plan, map, model,  
4 note, instrument, appliance, or information involved is  
5 classified."

6 **MANDATORY LIFE TERM OF IMPRISONMENT FOR SOVIET**  
7 **ESPIONAGE**

8 SEC. 8. (a) Section 794(a) of title 18, United States  
9 Code, is amended by striking out the period at the end and  
10 inserting in lieu thereof the following: "; except that if the  
11 foreign government is the Government of the Soviet Union or  
12 of any other Communist country (as previously determined  
13 publicly and proclaimed by the President), any person con-  
14 victed under this subsection shall be punished by death or be  
15 imprisoned for the rest of such person's life. Notwithstanding  
16 any other provision of law, the court, in imposing a life sen-  
17 tence under the exception in the preceding sentence, may not  
18 sentence the defendant to probation, nor suspend such sen-  
19 tence, and the defendant shall not be eligible for release on  
20 parole."

21 (b) Section 794(b) of such title is amended by striking  
22 out "for any term of years or for life." and inserting in lieu  
23 thereof "for the rest of his life. Notwithstanding any other  
24 provision of law, the court, in imposing a life sentence under  
25 this subsection, may not sentence the defendant to probation,

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1 nor suspend such sentence, and the defendant shall not be  
2 eligible for release on parole."

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**EFFECTIVE DATE**

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SEC. 9. The amendments made by this Act shall be ap-  
5 plicable to offenses committed on or after the date of the  
6 enactment of this Act.

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